

Update for the Joint Oireachtas Committee on Housing, Local Government and Heritage

Land Development Agency QUARTER 2 2023



An Ghníomhaireacht Forbartha Talún The Land Development Agency

Executive Summary

This report to the JOC provides an update on LDA progress and is focused on (1) near-term delivery including direct development projects and Project Tosaigh (affordable homes delivery through housebuilder partnerships), and (2) longer-term strategic land management and enablement initiatives.

Highlights Since Last Report:

Direct Delivery:

- Construction continues according to plan for the development of 597 new homes at Shanganagh, Co. Dublin, a project being delivered in partnership with Dún Laoghaire-Rathdown Council (DLRCC) to deliver affordable and social homes, with completions commencing next year.
- Works are continuing as planned at St. Kevin's Hospital in Cork which will deliver 265 homes, with the first units planned for completion by end 2024.
- A building contractor is being appointed to build out Devoy Barracks in Naas (219 homes) with construction commencing imminently.
- In March 2023, planning permission was granted for both Balbriggan (817) and Skerries (345). These sites are now being advanced to construction stage.
- In June 2023, planning permission was granted for both Dundrum Central Mental Hospital (852 homes) and St. Teresa's Gardens (543 homes) both landmark LDA sites. A judicial review challenge has been lodged in relation to Dundrum.
- Planning applications are being advanced for submission in relation to Cherry Orchard (c. 1,000 homes), Cromcastle (c. 145 homes), Bluebell (c. 400 homes), Dyke Road (c. 200 homes), Kinsealy (c. 200 homes).
- In addition to the above, the LDA is in advanced discussions to acquire a site out of NAMA at Clongriffin with capacity for c. 2,300 homes. The LDA is open to further land acquisitions for relatively low prices if value can be obtained.

Project Tosaigh:

- Currently tracking c. 3,000 affordable homes being secured through forward purchase. Some of these are subject to agreeing final terms with counterparties. The LDA remains on track to achieve the overall 5,000 units target for Project Tosaigh (phase 1).
- The LDA, in conjunction with its local authority partners, has placed homes with purchasers under the affordable for sale scheme (Mallow, Co. Cork and Kilbarry, Co. Waterford). An affordable for sale scheme is scheduled to launch shortly with Meath County Council in Navan.
- Tenants have taken occupation on Project Tosaigh cost rental schemes in Delgany, Co. Wicklow and Citywest, Dublin. Additional schemes are due for release shortly.
- The LDA has also commenced a process to establish a panel of delivery partners with the intention to facilitate additional affordable delivery through forward funding (stage payments) and other mechanisms to qualifying partners, in order to scale up and accelerate delivery through this channel.



1. Near to Medium-Term Delivery

| Dev | elopment Projects | Homes (est.) | Design / Pre- App | Lodge Planning | Planning Decision | Construction Start | First Homes Delivered |
|-----|-------------------------------------|--------------|----------------------|-------------------|----------------------|-----------------------|--------------------------|
| 1 | Shanganagh, Shankill, Co. Dublin | 597 | Completed | Completed | Completed | Completed | Q2 2024 |
| 2 | St. Kevin's Hospital, Cork | 265 | Completed | Completed | Completed | Completed | Q3 2024 |
| 3 | Devoy Barracks, Naas, Co. Kildare | 219 | Completed | Completed | Completed | Q3 2023 | Q4 2024 |
| 4 | Hacketstown, Skerries, Co. Dublin | 345 | Completed | Completed | Completed | Q2 2024 | твс |
| 5 | Castlelands, Balbriggan, Co. Dublin | 817 | Completed | Completed | Completed | Q1 2024 | твс |
| 6 | Dundrum CMH, Co. Dublin | 852 | Completed | Completed | Completed | TBC (JR) | твс |
| 7 | St. Teresa's Gardens, Co. Dublin | 543 | Completed | Completed | Completed | твс | твс |
| 8 | Cherry Orchard, Co. Dublin | 1,000 | In Progress | Q3 2023 | твс | твс | твс |
| 9 | Cromcastle, Coolock, Co. Dublin | 145 | In Progress | Q3 2023 | твс | твс | твс |
| 10 | Columb Barracks, | 100 | твс | твс | твс | твс | твс |
| 11 | Dyke Road, Galway | 200 | In Progress | твс | твс | твс | твс |
| 12 | Digital Hub, Co. Dublin | 150 | In Progress | твс | твс | твс | твс |
| 13 | Kinsealy, Co. Dublin | 200 | In Progress | твс | ТВС | твс | твс |
| 14 | Bluebell, Co. Dublin | 400 | In Progress | твс | ТВС | твс | твс |
| | | 5,833 | | | | | |

NB: Green shading denotes current milestone target. Programmes are subject to considerable uncertainty and will change due to planning risk, procurement timeframes and other factors beyond the LDA's direct control. The above schedule represents the LDA's current best estimate. Judicial review represents a considerable risk to construction starts following grant of planning. Once an implementable planning consent is obtained, the timeframe for detailed design completion and contractor procurement is circa 18 months. 'TBC' fields will be populated once a reasonable degree of visibility on programme dates can be ascertained.



2. Longer-Term Land Assembly & Enablement

A core role of the LDA is to enable larger-scale and/or more complex 'Strategic Areas' of Ireland's cities over the longer-term by bringing together disparate land ownerships to create larger development opportunities. It is one of the key roles envisaged for the LDA in various NESC reports and now mandated through the LDA Act.

UPDATES SINCE LAST REPORT:

- Register of Public Lands (per S50 LDA Act 2021) was published on the LDA website in Q4 2022 (available <u>here</u>). It is a public webmap showing all relevant public lands and land owned by the LDA.
- A Report on Relevant Public Land has been submitted to Government for consideration in line with S52 of the LDA Act 2021 (Q1 2023).
- The Report is the first of its kind and is designed to serve as a strategic tool in the assessment of the potential for some State-owned lands to support delivery of affordable housing development in the future. The main objective of the report is to identify public lands that may have potential for future sustainable development, including the provision of new affordable homes, subject to further assessment and due diligence. This first report identifies 83 parcels of land and assesses them as having the potential to deliver up to 67,000 new affordable homes over the medium to long term.
- Work is ongoing in four 'Strategic Areas' areas with significant potential for regeneration or transformational change into the future to optimise
 underutilised relevant public lands to deliver housing and other uses. In Dublin, lands around Inchicore ClÉ works are being explored through a Design
 Review. For Digital Hub, in Dublin Liberties, consultation has finished and the final masterplan can be viewed at <u>www.peartreecrossing.ie</u>.
- Consultation was held with the public during April and May 2023 on draft plans to transform land surrounding Galway's Sandy Road into a new urban quarter involving up to 750 affordable and social homes. The Draft Spatial Framework for <u>The Sandy Quarter</u> details a comprehensive vision for the future and optimal development of this strategically significant area of Galway city, proposing medium-high scale density, mixed tenure homes, situated around a central park and a public square. It also envisages high quality office and commercial space, alongside biodiverse landscaping and much-needed places to live, socialise and work, a short walk from Galway city centre.
- At Colbert Limerick, a Spatial Framework has been adopted by LDA, and more detailed plans are being developed for implementation (see <u>www.colbertquarter.ie</u>). A Masterplan is being developed in draft for the St Joseph's lands at HSE and there has been ongoing engagement with the HSE regarding their aims and proposals for the wider campus. The Draft Masterplan is expected to be published for public consultation in Q3 2023 subject to finalising negotiations with HSE. An Infrastructure Development and Delivery Plan (IDDP) is also in preparation to support the identification of infrastructure required to unlock delivery together with associated costs.



3. Longer-Term Land Assembly & Enablement

| | rategic eas | Description | Potential Capacity | Status | Next Milestone |
|---|---------------------------------|--|-----------------------|---|---|
| 1 | Colbert Quarter, Limerick | 69 acre area in the centre of Limerick City. Significant opportunity to regenerate strategically located and underutilised public land for housing, healthcare, office/research, local scale retail and community uses. | ca. 2,800 homes | Spatial Framework approved. Governance to support implementation established. Site-wide Infrastructure Development and Delivery Plan (IDDP), together with Masterplan for HSE Lands underway. Draft Masterplan due for consultation Q3 2023. IDDP will assist in identifying essential and critical infrastructure and inform future work programme. Resolution of site access and land transfer with HSE critical for next steps. | Consult on Draft Masterplan for HSE land Q3 2023 subject to agreement with HSE Finalise infrastructure plan and progress programme development for key projects Progress design for Phase 1 planning application on HSE lands See www.colbertquarter.ie |
| 2 | Digital Hub, Dublin 8 | ca. 3.7 ha site in Dublin 8. Opportunity to transform this currently underutilised area into a residential-led mixed use development incorporating the adaptive re-use of heritage structures | ca. 550 homes | Draft Masterplan has been consulted on and is now finalised. Due diligence on DHDA lands for transfer is ongoing, however it is only intended to accept land once it is ready for development due to meanwhile uses providing site activation and passive security. | Masterplan published Q2 2023. Progress design for Phase 1 planning application See <u>www.peartreecrossing.ie</u> |
| 3 | Sandy Road, Galway | ca. 8.6 ha site in Galway City with opportunity for housing and landscape-led, new and mixed-use urban community redevelopment | ca. 750 homes | Draft Spatial Framework Masterplan public consultation now complete. Consultation report and final update to Framework being undertaken prior to publication of final Framework in Q3. Relocation of existing uses required prior to delivery of housing. | See <u>www.thesandyquarter.ie</u> Progress design for Phase 1 planning application |
| 4 | Inchicore, Dublin 8 | ca. 45 ha combined CIE, ESB and OPW lands. Complex area with ongoing operational requirements. Potential for transformative transport-oriented regeneration and scope as potential Urban Development Zone (UDZ). | [TBC] | Design review almost complete and summary report being drafted to aide stakeholder engagement. Extensive due diligence including potential for undergrounding overhead lines, determining extent of contamination, assessment of heritage and ecological constraints together with preparation of IDDP to commence in Q4 2023. | Stakeholder (landowner) engagement during Q3 2023 following completion of Design Review. LDA progressing work on technical baseline studies and to help inform planning and infrastructure framework to follow the technical studies. |

APPENDIX:

LDA Project Portfolio Information

QUARTER 2 2023



Shanganagh

| Address: | Shanganagh Castle, Shankill, Dublin 18 | Land Owner: | Dún Laoghaire-Rathdown County Council | | | |
|-----------------------------------|--|----------------|--|--|--|--|
| Site Area: | 9.69 ha | Capacity: | 597 units | | | |
| Site Update: | Walls Construction started on site in Sep 2022 following a procurement process. Units will be completed on a phased basis from 2024. | | | | | |
| Current Tenure & Typology | 597 units made up of 200 social apartments, 306 cost rental apartments, 40 affordable purchase apartments and 51 affordable purchase houses. Stand alone creche facility also to be delivered. | | | | | |
| Proposed Delivery Mechanism | Single contract Design and Build contract. Walls Construction has been appointed as main Contractor and works are progressing to programme | | | | | |
| Project Milestones | Contractor appointed. Works commenced in September 2022 | | | | | |





St. Kevin's, Cork

| Address: | St Kevin's Hospital, Sunday's Well, Cork | Land Owner: | HSE | | | |
|-----------------------------------|---|----------------|-----------|--|--|--|
| Site Area: | 5.7 ha | Capacity: | 265 units | | | |
| Site Update: | Planning granted April 2021. Enabling Works: Works completed to de-risk site from Japanese knotweed and other impediments. Phase 1 Construction Works for housing elements commencing imminent | | | | | |
| Current Tenure & Typology | 265 units with up to 60 social (for Part V requirement), remainder are affordable cost rental/affordable purchase. Non-residential elements include Creche; adaptive reuse of existing St. Kevin's Chapel | | | | | |
| Proposed Delivery Mechanism | Enabling and stabilisation works programmed for completion in Q3 2023 and Phase 1 works to commence Q3 2023. Direct contractor appointment | | | | | |
| Project Milestones | Phase 1 completion - H2 2024 | | | | | |
| Additional | Challenging site – extensive protected structures and steeply sloping topography (c.40m). Numerous locations where invasive plant species as present. One site entrance. | | | | | |
| Information: | Extensive underground services –2no. large watermains serving substantial proportion of Cork City need to be diverted. Ongoing discussions with IW/CCC. | | | | | |





Naas

| | Barracks near John Devoy Road, Naas West, Naas, Co. Kildare | Land Owner: | Housing Agency | | |
|-----------------------------------|---|----------------|----------------|--|--|
| Site Area: | 4.14 ha | Capacity: | 219 units | | |
| Site Update: | Planning permission granted, building contractor being appointed. | | | | |
| Current Tenure & Typology | 219 no. units; 42 no. houses; 73 no. duplexes; 104 no. apartments and a creche. | | | | |
| Proposed Delivery Mechanism | Contractor delivery, design by employer | | | | |
| Project Milestones | Planning granted, contractor appointment and site start planned for Q3 2023 with first units delivered by Q4 2024 | | | | |







Skerries

| Address: | Hacketstown, Skerries, Co. Dublin | Land Owner: | Housing Agency | | |
|-----------------------------------|--|---|---|--|--|
| Site Area: | 9.2 ha | Capacity: | 345 units | | |
| Site Update: | runs along the site's w neighbourhoods to the in agricultural use. The provides social and aff duplexes and houses. separate planning app of the overall project o | vestern bour e north with e proposed p ordable hou The develop lication for t delivery as w | rries town. The Dublin-Belfast railway line dary, it is bound by existing residential the lands to the east and south currently project is a residential development that using in several typologies; apartments, ment will also include a Creche. A the public road upgrade works form's part cell a Section 34 Advanced Infrastructure zoned open space within the | | |
| Current Tenure & Typology | 344 units. 97 social, remainder are affordable purchase and affordable cos rental. | | | | |
| Proposed Delivery Mechanism | Delivery options for the site are being finalised with the benefit of the gra of planning | | | | |
| Project Milestones | | | ication – Granted on 16 th Nov 2021. 2023 planning to commence on site in | | |





Balbriggan

| Address: | Kilsough North, Co. Dublin | Land Owner: | Housing Agency | | |
|-----------------------------------|---|----------------|----------------|--|--|
| Site Area: | 25.3 ha | Capacity: | 817 units | | |
| Site Update: | Greenfield and undulating site, with elevated views over the coast to the east. The Dublin-Belfast railway line and Skerries Rd form the eastern boundary of the site. The proposed development provides for 817 homes across a wide range of typologies, together with a local neighbourhood centre and creche. The development includes the completion of the Castlelands distributor road, which incorporates the provision of a bridge crossing the Dublin-Belfast railway line and the Skerries Road. The masterplan also facilitates sites for a school and swimming pool / leisure centre (to be delivered by others). | | | | |
| Current Tenure & Typology | 817 units made up of 82 social (Part V requirement), remainder are affordable cost rental/ affordable purchase. Non residential elements include Creche and retail (ca. 1,000m ²). | | | | |
| Proposed Delivery Mechanism | Direct tender for the large infrastructure package with options appraisals underway for housing delivery elements, subject to positive planning decision. | | | | |
| Project Milestones | SHD decision granted in March 2023 Detailed design underway for infrastructure and with tender packages and pre qualification progressing with works planned to start on site in Q1 2024 | | | | |

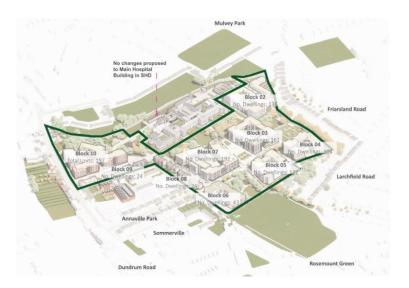




CMH Dundrum

| Address: | Central Mental Hospital, Dundrum Road, Dublin 14 | Land Owner: | OPW, HSE in the process of vacating the site | | |
|-----------------------------------|---|---|--|--|--|
| Site Area: | 11.3 ha | Capacity: | 852 units | | |
| Site Update: | | nplete with community and local 2022. Low level of observations | | | |
| | LDA was granted permission for 852 units, however a JR challenge has been made. The JR is due for hearing in October 2023. | | | | |
| Current Tenure | 100% Social and Affordable. | | | | |
| Proposed Delivery Mechanism | Delivery options for the site along with the adaptive re-use of the hospital buildings are being considered, subject to planning decision | | | | |
| Project Milestones | Contractor appointment, pending resolution of JR issue | | | | |





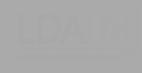


St. Teresa's Gardens

| Address: | St. Teresa's Gardens, Donore Avenue, Dublin 8 | Land Owner: | DCC | | |
|-----------------------------------|--|----------------|-----------|--|--|
| Site Area: | 1.7 ha | Capacity: | 543 units | | |
| Site Update: | The STG site is situated inside the canal cordon and extends to approx. 1.74 ha. It is adjacent to the Players Wills & Bailey Gibson sites which are owned by Hines. The 3 sites form part of an overall Site Masterplan that has been prepared by DCC and Hines. The proposed masterplan envisaged providing c.543 residential units with 30% of the units being social and 70% being cos rental. The development will also include a Creche / with public open spaces. | | | | |
| Current Tenure & Typology | 72% Cost Rental, 28% Social 9% Studios 35% 1 Bed Apts. 50% 2 Bed Apts. 8% 3 Bed Apts. | | | | |
| Proposed Delivery Mechanism | Part 10 Planning Application | | | | |
| Project Milestones | Planning application lodged in Dec 2022 and granted in June 2023. Delivery strategy being advanced. | | | | |



Design Team Appointments



Cromcastle, Coolock

| Address: | Cromcastle Road, Coolock, Dublin | Land Owner: | DCC | Address: | Cherry Orchard, Co. Dublin | Land Owner: | DCC |
|-----------------------------------|--|----------------|-----------------------------------|---------------------------------|---|----------------|-------------------|
| Site Area: | 0.7 ha | Capacity: | 145 units | Site Area: | 12.86 ha | Capacity: | Up to 1,000 units |
| Site Update: | Design Team to be app planning application. | pointed to ca | arry out masterplan and initial | Site Update: | Design team appointed to carry out masterplan and initial planning application across multiple phases | | |
| Current Tenure & Typology | TBC however potential for 100% cost rental | | | Current Tenure & Typology | TBC however potentially 70:30 cost rental:social | | |
| Proposed Delivery Mechanism | n/a | | Proposed Delivery Mechanism | твс | | | |
| Project Milestones | Planning lodgement in 2023 | | Project Milestones | Phase 1 Planning lodg | ement in 202 | 23 | |

Cherry Orchard, Dublin 10



Cherry Orchard Hospital M50 Saint Ultans Cherry Orchard Community Center Park Host Industrial Park Park West & Cherry Orchard Station Park West Business Park

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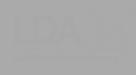
Design Team Appointments

Dyke Road, Galway

| Address: | Dyke Road, Galway | ay Land Galway City Council | | | |
|-----------------------------------|--|-----------------------------|--|--|--|
| Site Area: | 1.8 ha | Capacity: 200 units | | | |
| Site Update: | Collaboration with Galway City Council. Design team appointed. | | | | |
| Current Tenure & Typology | ТВС | | | | |
| Proposed Delivery Mechanism | ТВС | | | | |



Phasing wap byke koad



Strategic Areas (Existing and Emerging)



Colbert Quarter, Limerick

Overview

- Colbert Quarter is a once in a generation opportunity to regenerate strategically located, underutilised, publicly-owned land.
- The approved Colbert Quarter Spatial Framework identifies lands for significant development including ca. 2,800 new affordable, social, and private homes, new healthcare uses, new office/research facilities, community uses, and open spaces, all set within a high-quality public realm with active mobility at its heart. The Framework sets a template for more efficient use of the landholding and facilitates the unlocking of a closed off part of the city.
- To support implementation and alignment on priorities, Limerick Strategic Oversight/Advisory Group (LSOG) was established May 22. This brings together key partners in support of achieving the area's regeneration objectives. LSOG agreed to publication of the Framework subject to completion of the SEA/AA. LCCC members were briefed at the September meeting.
- Implementation of the Spatial Framework is also supported by a project working group which comprises LDA, LCCC and ClÉ.
- A site-wide Infrastructure Delivery and Phasing Plan (IDPP), together with a Masterplan for Ballysimon and Roxboro districts (HSE site) is underway. IDPP will assist in identifying essential and critical infrastructure and will inform the future work programme.

Process and Progress

- ✓ Colbert Quarter Spatial Framework finalised and SEA/AA complete
- ✓ LSOG established and meeting scheduled agreed
- Masterplan for HSE lands and IDPP commenced Aug 2022 and consultation on Draft Masterplan now due Q3 23 following ongoing engagement with HSE – this is near resolution and should pave the way for a first phase planning application (c. 500 units)
- Work progressing on Carey's Rd site with LCCC. Work progressing on land assembly.
- Work programme ongoing to support implementation of the Colbert Quarter Spatial Framework – see <u>www.colbertquarter.ie</u>

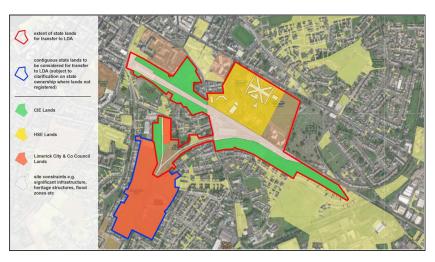


Fig.1 – Site Overview & Ownership

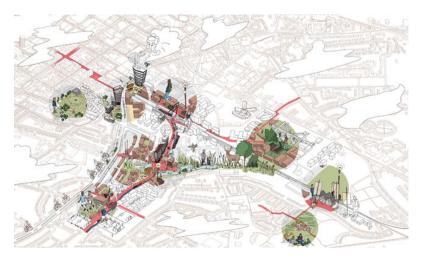


Fig.2 – Conceptual View of Spatial Framework

Sandy Road, Galway

Overview

Brief Description

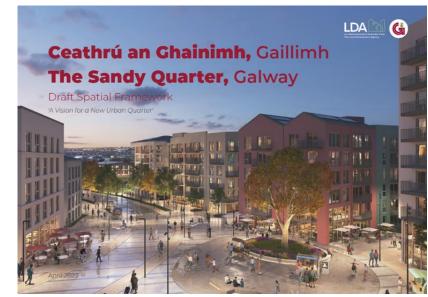
- Site extends to 8.63 ha and comprises ESB, Galway City Council, Galway County Council, and Galway Diocese lands currently leased to the Galway and Roscommon Education and Training Board. Redevelopment will create a new Sustainable Urban Village within walking distance of Galway City. Redevelopment will require existing ESB networks site and Council depots to relocate operations.
- Part of site within flood zone limits development and a large new public park forms part of the scheme together with acting as a flood mitigation measure.
- Draft Spatial Framework consulted on with good engagement from local community.
- Potential for site to deliver a new mixed-use quarter with up to 750 mixed tenure homes, including affordable, social and private.

Overall Objectives and Approach

- Housing-led regeneration to create a sustainable urban village, landscape-inspired strategic site in Galway, optimising green/blue infrastructure link along the existing river corridor and redesigning road layout to create a new, vibrant, mixed-use urban community.
- Steering group established LDA / ESB / Galway City Council / Galway County Council

Process and Progress

- ✓ Design Review complete
- ✓ Draft Spatial Framework consulted on and being finalised.
- Publish final Spatial Framework by end 3 2023. Land assembly ongoing.
- Phase 1 Planning Application
- Relocation of existing uses.













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5 Good Street design Access and triages, public transact and accessibility





Digital Hub, Dublin

Overview

Brief Description

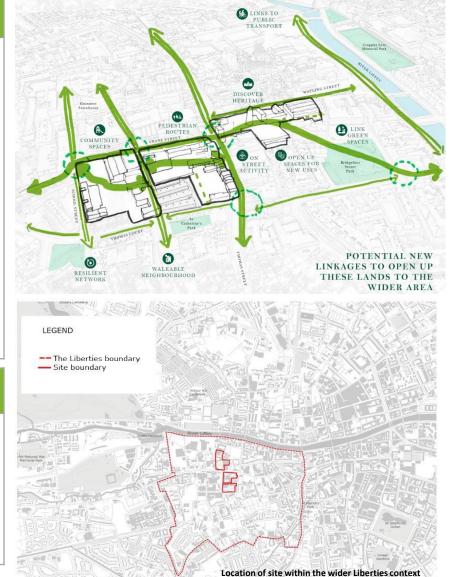
- 3.72 ha mixed-use zoned site located in Dublin 8 to be masterplanned to transform this currently underutilised area which has significant heritage and buildings in poor repair into a new, sustainable urban community with a distinctive identity, integrated into the wider Liberties area to achieve a sustainable residential-led development while ensuring key architectural heritage is repurposed as appropriate.
- Draft Masterplan published for consultation Q4 2022.
- Ongoing discussions on the portfolio transfer from DHDA and relevant Departments to LDA in a phased manner.

Key Aims – Overall Objectives

• A residential-led mixed use development incorporating the adaptive reuse of heritage structures. Residential offering of ca. 550 homes with a mix of commercial, community and cultural supporting uses. See www.peartreecrossing.ie

Process and Progress

- ✓ Baseline analysis and Vision statement
- ✓ Draft Masterplan and Stakeholder engagement completed Q4 2022
- ✓ Consultation report due Q1 2023
- ✓ Final Masterplan published Q2 2023
- Procure Design Team to progress detailed plans for Phase 1 Planning Application



Inchicore, Dublin

Overview

Brief Description

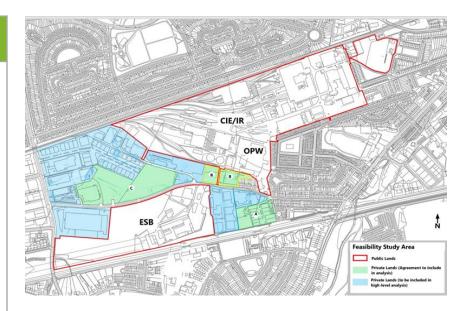
- The CIÉ, ESB and OPW lands together extend to approximately 42 ha. All are currently zoned 'enterprise and employment'
- The Design Review undertaken also incorporates ca. 3 ha of DCC land to the south at Bluebell
- Significant site challenges include ESB infrastructure (including 220 kv lines), a Seveso Site (22 million litres of fuel storage), 17 proposed protected structures on the ClÉ Lands, the NIAH listed warehouse on the OPW lands, contamination, the railway/canal (physical barriers), access considerations, and consolidation/relocation of occupiers.
- Forms part of the City Edge Project and significant public transport investment is planned in rail, luas and bus services

Key Aims – Overall Objectives

- RIAI Design Review commenced June 2022 with overview document to support commencement of public consultation in Q4 2023.
- Comprehensive redevelopment opportunity with potential to catalyse a key part of the emerging City Edge Project and potential to be progressed as a UDZ subject to feasibility, legislation, and designation.

Process and Progress

- ✓ Strategic Appraisal and Parameter Plan complete
- Stakeholder engagement and design review to include supporting information to aide stakeholder engagement underway.
- Design team appointed and work progressing on Bluebell site to provide ca. 360-410 homes.
- Stakeholder engagement and supporting technical studies Q2/Q4 2023
- Preparation of Infrastructure Delivery Plan Q4 2023
- Planning policy considerations to support phased planning and delivery from Q1 2024









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